

# **KANSAS SOLID WASTE PROGRAM**

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A Review of Program Revenue and Expenditures in FY 2013



**Kansas Department of  
Health & Environment**

*KDHE Mission Statement:*

*To protect and improve the health and environment of all Kansans.*

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KANSAS SOLID WASTE PROGRAM

## Background

*K.S.A. 65-3415a (h) directs the Kansas Department of Health and Environment (KDHE) to prepare an annual report to the Legislature summarizing “all expenditures from the solid waste management fund, fund revenues, and recommendations regarding the adequacy of the fund to support necessary solid waste management programs.”*

**T**he state solid waste program is entirely funded by the solid waste management fund (#2271) which receives revenue from two sources: (1) the \$1.00 per ton fee on waste landfilled in Kansas or exported through a transfer station and (2) solid waste facility permit fees. Interest earned on the balance in the fund is also deposited to the fund.

K.S.A. 65-3415a (c) specifies how the fund may be used to support the state solid waste program. This fund is a “dedicated fund” and it is considered “no-limit” from an annual budget perspective. This means KDHE may exceed projected budget amounts if necessary to carry out the goals of the program. “No-limit” funds have been established by the legislature for agency programs that have potential emergency expenses or difficult to forecast expenses. Both of these conditions apply to the solid waste program because funds are used for certain unpredictable purposes including cleaning up environmental releases caused by old disposal areas and for cleaning up illegal dumps when the responsible party is unknown, unable, or unwilling to perform necessary work.

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*The solid waste management fund is “no-limit” meaning KDHE can exceed appropriated amounts to address emergencies.*

The solid waste tonnage fee (more commonly referred to as the “tipping fee”) was statutorily set at \$1.00 per ton in 1995. The tipping fee applies to most solid waste that is landfilled; however, some wastes are exempt from the fee, most notably certain industrial wastes disposed of in on-site landfills at manufacturing facilities (for example, coal combustion ash or foundry sand), most debris generated by natural disasters, and demolition waste generated by all levels of government. No adjustments to the \$1.00 per ton fee have been made to account for inflationary impacts or added solid waste program responsibilities over the past 18 years. Consequently, expenditures in some areas, most notably grants for waste reduction projects and public education, have decreased significantly over time.

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*The tonnage fee has been set at \$1.00 per ton since 1995.*

K.S.A. 65-3415a (c) has been modified several times since the tonnage fee was established to add to the authorized uses of the solid waste management fund. Current law specifies that this fund may be expended for the following purposes:

- Solid waste grants for planning, recycling, composting, HHW, and agricultural pesticide collection and disposal
- Monitoring and investigating county and regional solid waste management plans
- Monitoring and inspections at operating and closed solid waste processing and disposal facilities
- Remediation at closed, but previously permitted, solid waste disposal facilities when a situation poses a substantial public health or safety hazard
- Emergency clean-up at dumps which closed prior to the state landfill permitting process
- Remediation at active or closed solid waste disposal sites when the owner is unable or unwilling to perform corrective action
- Labor and operating costs for the administration of the state solid waste program (The number of state full-time equivalent positions assigned to the solid waste program is limited by statute to 44 persons.)
- The development of public education materials regarding solid waste management
- Direct payments to cities and counties for disposing of HHW or abandoned hazardous waste from locations outside of their county or multi-county region
- Expenses associated with the governor's solid waste grants advisory committee
- Clean-up of illegal solid waste dumps when the responsible party is unknown, unable or unwilling to perform required clean-up activities
- Direct payments for the collection, handling, and disposal of hazardous materials and wastes generated by households, farmers, ranchers, and small unregulated businesses
- Direct payments for the disposal of HHW generated as the result of natural disasters such as floods, tornados, etc.

In combination, these areas of expenditure constitute all aspects of the state solid waste program. The "labor and operating costs for the administration of the solid waste program" covers staff performance of all assigned duties.

# Revenue to the Solid Waste Management Fund

**T**able 1 shows the revenue collected and deposited to the solid waste management fund from its inception in 1993 through the state FY 2013, which ended on June 30, 2013. The data show that the tipping fee generates the large majority of the available funds for the solid waste program (98% in FY 2013).

Table 1

| <b><u>Soild Waste Management Fund Revenue</u></b>   |                     |                    |                          |                 |              |
|---|---------------------|--------------------|--------------------------|-----------------|--------------|
| Fiscal Year   | Tipping Fee         | Permit Fees        | Other* Collections       | Earned Interest | Total        |
| 1996  | 3,956,182           | 86,875             | 0                        | 403,180         | 4,446,237    |
| 1997  | 3,862,432           | 100,500            | 0                        | 411,319         | 4,374,251    |
| 1998  | 4,233,178           | 71,375             | 7,573                    | 389,642         | 4,701,768    |
| 1999  | 4,503,998           | 68,750             | 12,173                   | 315,628         | 4,900,549    |
| 2000  | 4,614,518           | 85,000             | 49,874                   | 345,201         | 5,094,593    |
| 2001  | 4,592,347           | 91,425             | 35,430                   | 430,579         | 5,149,781    |
| 2002  | 5,079,279           | 91,710             | 8,998                    | 216,691         | 5,396,678    |
| 2003  | 4,714,091           | 130,818            | 17,394                   | 98,007          | 4,960,310    |
| 2004  | 4,348,305           | 108,680            | 3,908                    | 53,093          | 4,513,986    |
| 2005  | 5,680,616           | 65,409             | 70,718                   | 84,414          | 5,901,157    |
| 2006  | 4,816,023           | 107,304            | 17,584                   | 182,224         | 5,123,135    |
| 2007  | 5,347,242           | 113,225            | 22,129                   | 259,041         | 5,741,637    |
| 2008  | 5,118,158           | 118,800            | 9                        | 243,542         | 5,480,509    |
| 2009  | 4,321,192           | 115,325            | 159,910                  | 139,934         | 4,736,361    |
| 2010  | 4,425,922           | 121,400            | 475                      | 50,720          | 4,598,517    |
| 2011  | 4,562,800           | 103,118            | 17,727                   | 18,179          | 4,701,824    |
| 2012  | 4,684,548           | 116,775            | 1,936                    | 2,810           | 4,806,069    |
| 2013  | 4,309,908           | 72,815             | 6,152                    | 4,406           | 4,393,281    |
| Total   | 83,170,739          | 1,769,304          | 431,990                  | 3,648,610       | 89,020,643   |
| <b>Projections</b>  | <b>Tipping Fees</b> | <b>Permit Fees</b> | <b>Other Collections</b> | <b>Interest</b> | <b>Total</b> |
| 2014  | 4,300,000           | 100,000            | **                       | 5,000           | 4,405,000    |
| 2015  | 4,300,000           | 100,000            | **                       | 5,000           | 4,405,000    |
| 2016  | 4,300,000           | 100,000            | **                       | 5,000           | 4,405,000    |
| *Other Collections includes refunded grants, donations for public education projects, and refunds recovered through enforcement actions |                     |                    |                          |                 |              |
| **Projections for permit fees and other collections combined in "Permit Fees" column  |                     |                    |                          |                 |              |

Tipping fee revenue decreased by \$374,640 in FY 2013 from FY 2012, which was nearly \$600,000 less than the five-year average that preceded the economic recession that began in the fall of 2008. The drop in FY 2013 is mostly related to the added FY 2012 revenue resulting from the disposal of Joplin tornado debris in southeast Kansas landfills. Some of the decrease was also due to expanded curbside recycling programs in a few major cities in FY 2013, including Topeka. Overall, FY 2013 was the lowest revenue year since the landfill tonnage fee was established.

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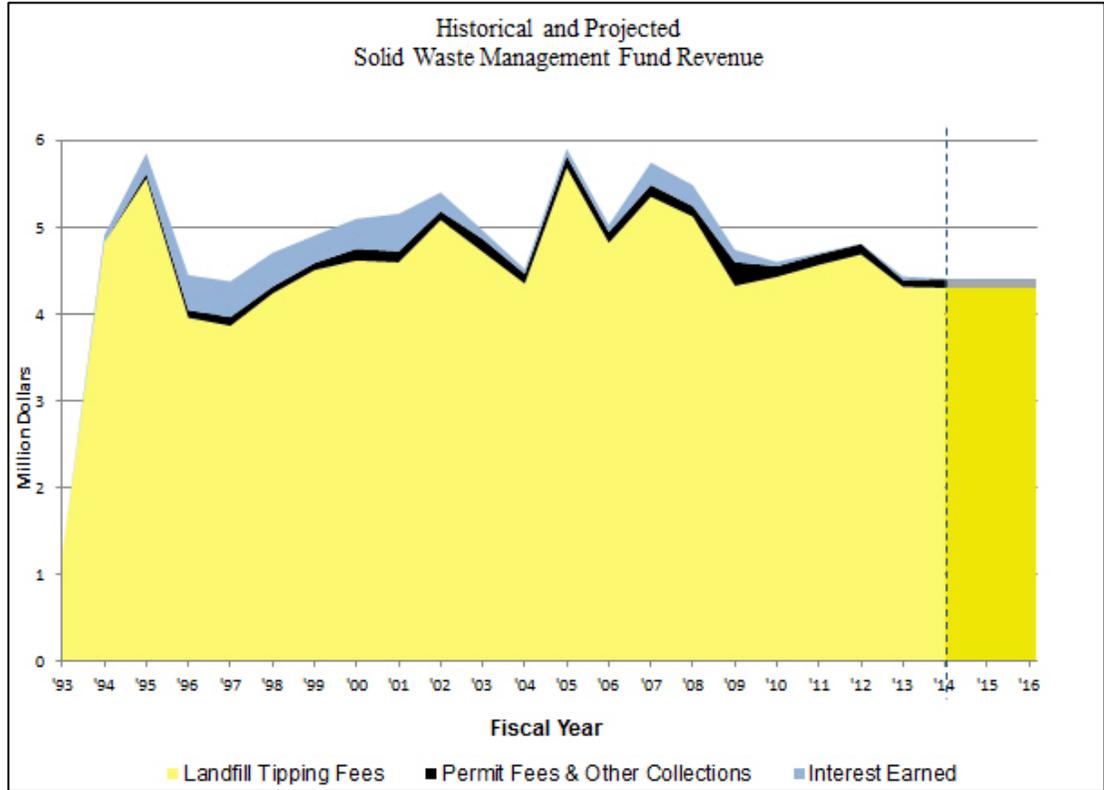
*A major decrease in waste disposal and tipping fee revenue has accompanied the economic slowdown.*

Projected tipping fees and total revenue is also provided in Table 1 for FY 2014 to FY 2016. Revenue is projected to be flat with increased recycling cancelling out any additional waste disposal resulting from growth in population or an improved economy.

Permit fee revenue is projected to remain fairly constant through FY 2015. Interest on the fund balance is projected at only \$5,000 per year through FY 2016.

Figure 1 presents the historical tipping fee data in graphical format and it projects revenue through 2016.

Figure 1



KANSAS SOLID WASTE PROGRAM

## Expenditures from the Solid Waste Management Fund

**H**istorical expenditures from the solid waste management fund during the period FY 2011 to FY 2013 are summarized in Table 2. Total expenditures from the fund have decreased through this period in accordance with reduced revenue. Expenditures for grants, city dump repairs, illegal dump clean-up work, and public education and outreach remained significantly below historical spending levels. Indirect transfers from the solid waste fund to support agency overhead expenses equals 25 percent of all non-contract expenditures.

Total expenditures in FY 2013 (\$4,369,326) were nearly equal to total revenue (\$4,393,281) due to abnormally low requests for grants and fewer required clean-up efforts.

Table 2

| <u>Area of Expenditure</u>   | <u>Fiscal Year</u>      |                         |                         |
|------------------------------|-------------------------|-------------------------|-------------------------|
|                              | <u>FY 2011</u>          | <u>FY 2012</u>          | <u>FY 2013</u>          |
| <b>Staff Salaries</b>        | <b>2,805,768</b>        | <b>2,779,293</b>        | <b>2,825,578</b>        |
| <b>Operational Costs</b>     | <b>393,887</b>          | <b>314,582</b>          | <b>296,974</b>          |
| Grants                       |                         |                         |                         |
| -HHW                         | 38,746                  | 126,061                 | 33,517                  |
| -Recycle/Compost             | 83,075                  | 51,857                  | 63,937                  |
| <b>Total Grants</b>          | <b>121,821</b>          | <b>177,918</b>          | <b>97,454</b>           |
| Contracts                    |                         |                         |                         |
| -Public Education & Training | 124,450                 | 108,229                 | 41,982                  |
| -Pesticides/Waste Sweeps     | 27,787                  | 493                     | 0                       |
| -Disaster Response           | 0                       | 64,205                  | 0                       |
| -Other**                     | 238,534                 | 87,756                  | 88,981                  |
| <b>Total Contracts</b>       | <b>390,771</b>          | <b>260,683</b>          | <b>130,963</b>          |
| Illegal Dumps                | 116,151                 | 62,038                  | 49,738                  |
| City Dumps                   | 105,772                 | 149,332                 | 119,212                 |
| <b>TOTAL EXPENSES</b>        | <b><u>3,934,170</u></b> | <b><u>3,743,846</u></b> | <b><u>3,519,918</u></b> |
| <b>Indirects Transferred</b> | <b>891,737</b>          | <b>840,293</b>          | <b>849,408</b>          |
| <b>TOTAL USE OF FUND</b>     | <b>4,825,907</b>        | <b>4,584,139</b>        | <b>4,369,326</b>        |

\*\* Key Staffing, St. Francis Health Center labs, misc

KANSAS SOLID WASTE PROGRAM

# Projected Expenditures in FY 2013

**B**udgeted program expenditures in FY 2014 total \$4,944,725 including \$840,000 for estimated earned indirects (see Table 3). This amount assumes that staff vacancies will be filled and all statutorily directed programs will be carried out including a small grant program. This budget also assumes that certain other program activities will return to more moderate levels including the illegal dump clean-up program, the old city dump corrective measures program, Green Schools Grants, and the electronics waste collection program. It does not include any budgeted funds for emergency clean-up work or corrective measures as allowed by state law. If spending takes place at this level, expenditures will exceed projected revenue by \$539,000.

Table 3

| <b>Budgeted Solid Waste Expenditures in FY 2014</b> |                  |                   |
|---|------------------|-------------------|
| <u>Category</u>                                     | <u>Amount</u>    | <u>% of Total</u> |
| Salaries  | 2,988,002        | 73.0%             |
| Operating   | 378,718          | 9.2%              |
| Grants  | 150,000          | 3.7%              |
| Contracts   | 578,597          | 14.1%             |
| <b>Subtotal</b>                                     | <b>4,095,317</b> | <b>100.0%</b>     |
| Estimated Earned Indirects                          | 849,408          |                   |
| <b>Total Use Fund</b>                               | <b>4,944,725</b> |                   |

KANSAS SOLID WASTE PROGRAM

## Balancing Revenue and Expenditures

**A**s explained earlier in this report, there are many allowable uses for the solid waste management fund and some uncertainty as to how much money will be spent for uses related to emergencies and illegal dumps. State law does not limit how much money can be spent on these uses. Each year, KDHE develops a budget giving careful consideration to projected revenue and the year-end fund balance. Most expenditures are for routine solid waste program functions but an adequate balance must be maintained in the fund to cover possible emergencies that cannot be predicted or a reduction in revenue. The minimum fund balance believed to be necessary to cover short-term routine expenses and possible emergencies is about \$2.0 million.

KDHE has made it a regular practice to solicit information from “solid waste program stakeholders” regarding how solid waste funds should be used. Interested

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*KDHE regularly solicits input from “solid waste program stakeholders” regarding how tipping fee money should be used.*

parties have included citizens, local elected officials, local government public works employees, representatives of environmental groups, and members of the solid waste industry. Stakeholders have varying opinions regarding the most important uses for the fund, but there appears to be general agreement that staff labor related to permitting, technical training and assistance, and compliance and enforcement,

including inspections, is a high priority to ensure that waste management does not impact the environment. Various special interest groups differ on other priorities; however, public input has helped the department establish overall priorities for available funds. The following priority list developed several years ago remains the same for the present and foreseeable future:

- No. 1 Priority - Administration of solid waste regulatory program (permitting, inspections, enforcement, complaint investigations, groundwater monitoring, etc.)
- No. 2 Priority - Clean-up work to protect human health and the environment (illegal dump program, city dump remediation program, abandoned waste disposal, and emergency response efforts)
- No. 3 Priority - Technical training and assistance for facility operators

No. 4 Priority - “Waste Sweeps” to remove common hazardous chemicals from the environment

No. 5 Priority - Solid waste public education and awareness building in citizens

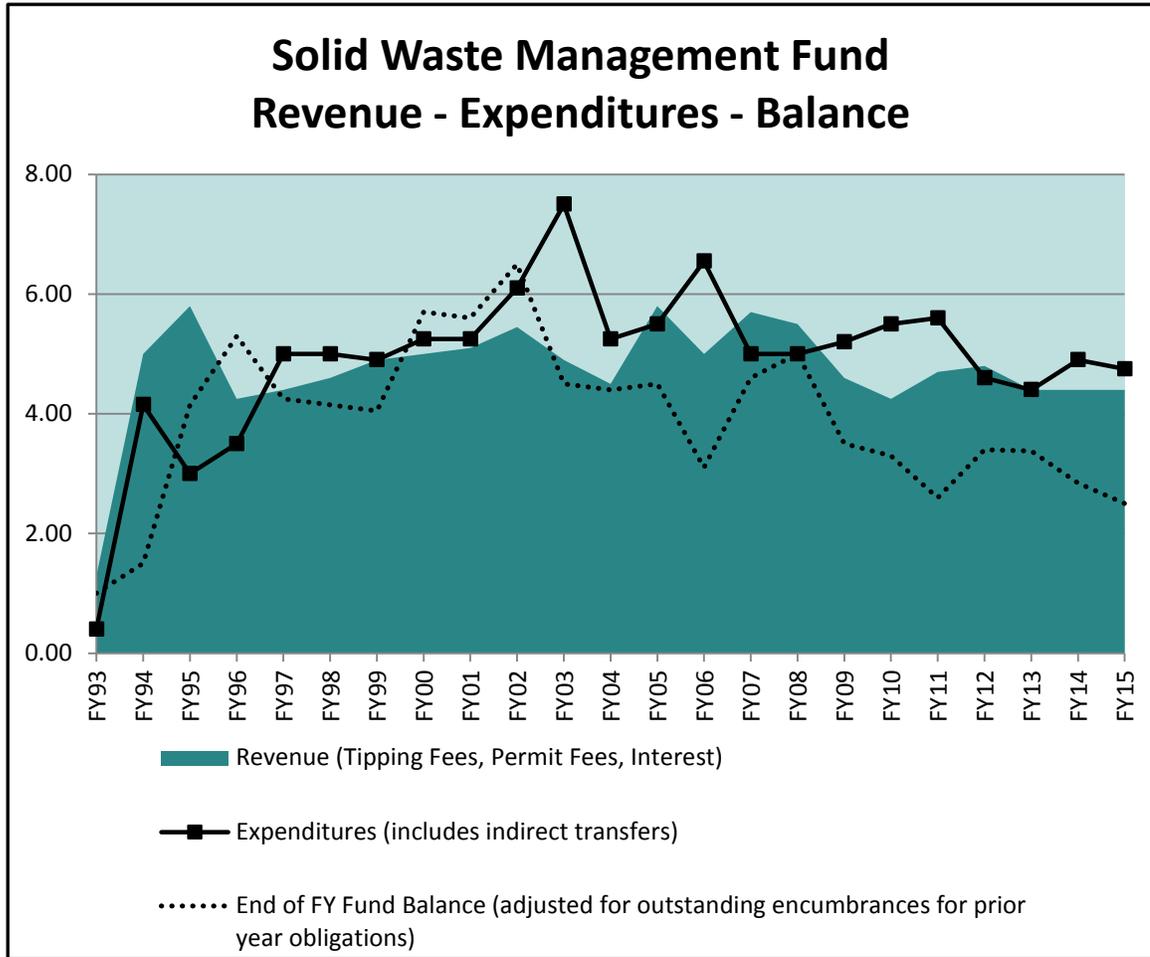
No. 6 Priority - Grants for the start-up or enhancement of recycling, composting, and household hazardous waste projects

This priority list does not mean that lower priority areas will receive no money until 100 percent of needs are met in higher priority areas. However, as funds become more limited, the areas of lower priority will be more greatly affected, and in some cases, eliminated to ensure that higher priorities can be adequately addressed.

Figure 2 provides a historical review and projections of revenue, expenditures (including indirect transfers), and the balance in the solid waste management fund. Table 4 shows some details regarding projected expenditures and revenue through FY 2015. In order to provide the best estimates for year-end balances in the fund, the expenditures shown for each year represent estimates of actual cash disbursements in each year. The balance at the beginning of FY 2013 has been adjusted for encumbrances. Projections assume the following:

- Contractual expenditures will increase in FY 2014 in accordance with traditional spending levels and then shrink back some in FY 2015. Salary expenditures will rise slowly in accordance with projected inflation.
- Indirect transfers will continue at 25% of all non-contract expenditures.
- Tipping fee revenue will remain flat through the projection period (see Table 1).
- All solid waste programs will continue through the projection period with only minor variations in spending patterns.

Figure 2



The projected revenue and expenditure patterns in Table 4 show a shrinking fund balance through FY 2015. Even though KDHE has reduced expenditures significantly over the past decade in many areas including grants, clean-up work, and public education and outreach, spending will likely exceed revenue by about \$400,000 to \$500,000 per year during the two projection years. The fund balance may approach the important \$2 million level by the end of FY 2015 (June 30, 2016); therefore, spending may need to be reduced even further in FY 2017 to avoid dropping the balance to an unacceptably low amount, if revenue is not enhanced.

K.S.A 65-3415a(h) directs KDHE to include “recommendations regarding the adequacy of the fund to support necessary solid waste management programs” in this annual report. The landfill tonnage fee which supplies nearly all program revenue has been held constant at \$1.00 per ton since 1995 in comparison to increases in nearly all surrounding Midwestern states. The solid waste tonnage fees in some neighboring states are \$1.25 per ton in Nebraska, \$1.50 per ton in Oklahoma, and over \$2.00 per ton in Missouri.

Even though program staffing has remained steady over the past 19 years in accordance with statutory limitations, expenditures for salaries, fringe benefits, fuel costs, rents, and other operating expenses have increased by about 40 percent over this period. The costs of corrective action work and other contracts have similarly increased due to inflation over this period. In addition, the diversion of 25 percent of revenue for administrative overhead is an increase over initial “indirect” charges and this transfer of funds did not even exist when the fee was set at \$1.00 per ton. Finally, tonnage fee revenue has decreased by 10 to 15 percent in recent years due to the economic recession and increased recycling. Consequently, much less can be accomplished, especially with respect to financial assistance for community waste management programs, than a decade ago.

Necessary reductions in expenditures have significantly impacted some statutorily directed solid waste programs. Most noteworthy is the near elimination of the waste reduction grant program, fewer city dump clean-up and repair projects, and much less public education and outreach. These aspects of the solid waste program are being operated much below the expectation of many solid waste stakeholders.

Reduced spending in grants and education/outreach is important with respect to a KDHE legislative directive established by HB 2249 passed in the 2013 session. In response to the bill, KDHE carried out a study and prepared a report to be delivered to the Legislature in January 2014 on the adequacy of waste reduction in Kansas. KDHE assessed whether new or modified laws were needed to improve waste reduction practices. KDHE made a recommendation in that report that progress has been good under existing laws and regulations and that current trends indicate more improvement is likely without new state-directed waste reduction mandates. However, part of the basis for KDHE’s recommendation was the assumption that the state would continue to provide technical and financial assistance to local governments and private recycling service providers. This non-regulatory approach requires adequate state funding to support some level of financial assistance, perhaps in the form of grants, and public outreach and training to encourage continued improvement. Since a growing percentage of available solid waste revenue will be needed to support other aspects of the solid waste program, little money is likely to be available to support waste reduction programs.

In summary, the state solid waste program can continue to operate at a reduced level of services through FY 2015 based upon current and project revenue. During this time, some statutorily directed programs will be minimally operated. Over the next two years, it will be appropriate to begin considering alternative methods for generating more program revenue to sustain high priority solid waste program activities as well as to re-establish some waste reduction initiatives. A stakeholders group met with KDHE in 2011 to initiate those discussions on revenue generating alternatives; however, action

was deferred. KDHE will continue seeking input from stakeholders and develop annual expenditure plans based upon available funding and needs. At this time, it is recommended that potential new revenue generating ideas be developed by the middle of calendar year 2014 for consideration in the 2015 session. Without some added program revenue, the non-regulatory approach to improving waste reduction in Kansas may fall short of statewide goals and necessary clean-up of dumps may need to be deferred.

Table 4

| <b>Solid Waste Management Fund<br/>Expenditure, Revenue and Fund Balance Projections</b> |                            |               |               |
|--|----------------------------|---------------|---------------|
|  | <b>FY2013<br/>(actual)</b> | <b>FY2014</b> | <b>FY2015</b> |
| <b>Expenditures</b>  |                            |               |               |
| Salaries   | \$2,825,578                | \$2,988,002   | \$3,004,008   |
| Operating  | \$296,974                  | \$378,718     | \$358,751     |
| Contracts  | \$299,912                  | \$578,597     | \$400,000     |
| Grants   | \$97,454                   | \$150,000     | \$150,000     |
| Indirect Transfers   | \$849,408                  | \$849,408     | \$840,000     |
| <b>Total Expenditures</b>  | \$4,369,326                | \$4,944,725   | \$4,752,759   |
| <b>Revenue</b>   | \$4,393,281                | \$4,405,000   | \$4,405,000   |
| <b>Balance</b>   | \$3,379,275                | \$2,839,550   | \$2,491,791   |

FY13 Beginning balance was \$3,355,320



# Appendix A

## Competitive Plan Implementation Grants

SFY 2013



# FY 2013 SOLID WASTE GRANT AWARDS

## Green Schools Grant Awards

| USD     | School Name                   | County    | Amount Awarded | Project Description   |
|---------|-------------------------------|-----------|----------------|---|
| USD 112 | Central Plains Middle School  | Ellsworth | \$275.00       | Composting equipment  |
| USD 215 | Lakin Middle/High School      | Kearny    | \$4,500.00     | Recycling containers with remainder towards trailer to be kept at the school                        |
| USD 229 | Blue River Elementary         | Johnson   | \$3,670.00     | Guest speakers, recycle bins, waste reduction education, field trip                                 |
| USD 259 | Allen Elementary              | Sedgwick  | \$210.00       | Recycling Containers  |
| USD 305 | South Middle School           | Saline    | \$2,089.00     | Recycling containers for classrooms & cafeteria   |
| USD 309 | Nickerson High School         | Reno      | \$2,590.25     | Recycling containers and pick up service  |
| USD 309 | Reno Valley Middle School     | Reno      | \$4,500.00     | Expand recycling at school to include sporting events, school to home project, recycling containers |
| USD 320 | Wamego Middle School          | Wamego    | \$4,500.00     | Composting equipment & supplies, recycling containers, collection carts                             |
| USD 338 | Valley Falls School           | Jefferson | \$632.00       | Additional supplies for existing recycling efforts  |
| USD 373 | Newton High School            | Harvey    | \$1,140.00     | Composting equipment  |
| USD 380 | Centralia Schools             | Marshall  | \$4,500.00     | Composting equipment  |
| USD 380 | Frankfort Public Schools      | Marshall  | \$1,211.00     | Recycling containers; school to home project  |
| USD 421 | Lyndon High School            | Osage     | \$4,000.00     | Recycling containers, composting equipment, field trips   |
| USD 475 | Sheridan Elementary           | Geary     | \$2,500.00     | Recycling containers & supplies, school to home project   |
| USD 497 | Southwest Middle School       | Douglas   | \$1,100.00     | Composting equipment & supplies   |
| USD 512 | Briarwood Elementary          | Johnson   | \$4,500.00     | Field trip, composting, vermicomposting, assembly   |
| USD 512 | Brookwood Elementary          | Johnson   | \$4,500.00     | Composting, vermicomposting, waste reduction school to home project, sponsorship environmental club |
| USD 512 | Corinth Elementary School     | Johnson   | \$4,435.00     | Field trip, composting, recycling containers, vermicomposting, assembly                             |
| USD 512 | Crestview Elementary          | Johnson   | \$2,110.00     | Field trip, recycling containers, vermicomposting, school to home project, assembly                 |
| USD 512 | Nieman Elementary             | Johnson   | \$4,500.00     | Continue composting services, recycling containers & supplies, school assembly, Bring It Up         |
| USD 512 | Prairie Elementary            | Johnson   | \$4,500.00     | Field trip, composting, vermicomposting, assembly   |
| USD 512 | Rhein Benninghoven Elementary | Johnson   | \$4,470.00     | Composting, vermicomposting, sponsorship environmental club, school assembly                        |

# FY 2013 SOLID WASTE GRANT AWARDS

## Green Schools Grant Awards

| USD     | School Name                      | County   | Amount Awarded | Project Description  |
|---------|----------------------------------|----------|----------------|--|
| USD 512 | Shawnee Mission East High School | Johnson  | \$4,500.00     | Composting, vermicomposting, sponsorship environmental club, school assembly |
| USD 512 | Trailwood Elementary             | Johnson  | \$4,500.00     | Field trips, composting supplies   |
| Private | Montessori Learning Center       | Saline   | \$729.50       | Composting equipment, gardening supplies                                     |
| Private | St. Rose Grade School            | Anderson | \$2,700.00     | Recycling equipment and supplies   |
|         |                                  |          | \$78,861.75    |  |

**FY 2013 SOLID WASTE GRANT AWARDS**  
**CRT Assistance Program Grants**

| <b>Grantee</b>                    | <b>Amount Awarded</b> |
|-----------------------------------|-----------------------|
| Rice County                       | \$ 5,000.00           |
| Butler County                     | \$ 5,000.00           |
| NW Ks Regional Recycling          | \$ 1,713.15           |
| Clay County                       | \$ 1,448.25           |
| Seward Ciunty                     | \$ 1,980.00           |
| Lake Region Solid Waste Authority | \$ 4,408.35           |
| Rice County                       | \$ 5,000.00           |
| Clay County                       | \$ 2,449.50           |
| City of Olathe                    | \$ 3,940.00           |
| SE KS Recycling, Inc.             | \$ 5,000.00           |
|                                   |                       |
| <b>Total</b>                      | <b>\$ 35,939.25</b>   |



# Appendix B

## Household Hazardous Waste Grants

SFY 2013 Grant Summary



## Summary of SFY 2013 HHW Grantees

| SFY 2013 Grantee                   | Grant Award     | Project Description |
|------------------------------------|-----------------|---------------------|
| Hodgeman County                    | \$2,500         | Cabinets            |
| Edwards County                     | \$6,276         | Cabinets            |
| Pottawatomie County                | \$28,200        | New Building        |
| Marion County                      | \$1,807         | Cabinets            |
| Atchison Conty                     | \$28,000        | New Building        |
| <b>Total SFY 2013 Grant Awards</b> | <b>\$66,783</b> |                     |



# Appendix C

## Recap of Grant Awards Per Year by Grant Type

SFY 2013



**RECAP OF GRANT AWARDS**  
**FY 93 - FY 13**  
*(Does not include waste tire program)*

| <b>Type of Grant</b>               | <b>Fiscal Year</b> | <b>Number of Grantees</b> | <b>Total \$ Granted</b> |
|------------------------------------|--------------------|---------------------------|-------------------------|
| <b>Solid Waste Planning</b>        | 94                 | 19                        | \$3,120,106.92          |
|                                    | 95                 | 7                         | \$476,323.61            |
|                                    | 96                 | 1                         | \$72,000.00             |
|                                    | 97                 | 6                         | \$153,360.00            |
|                                    | 98                 | 5                         | \$160,506.91            |
|                                    | 99                 | 1                         | \$29,200.00             |
|                                    | 00                 | 1                         | \$56,832.00             |
|                                    | 01-13              | 0                         | \$0.00                  |
| <i>Totals for Planning</i>         |                    | <i>40</i>                 | <i>\$4,068,329.44</i>   |
| <b>Solid Waste Base</b>            | 96                 | 19                        | \$276,564.06            |
|                                    | 97-13              | 0                         | \$0.00                  |
| <i>Totals for Solid Waste Base</i> |                    | <i>19</i>                 | <i>\$276,564.06</i>     |
| <b>Household Hazardous Waste</b>   | 93                 | 5                         | \$150,000.00            |
|                                    | 94                 | 8                         | \$150,000.00            |
|                                    | 95                 | 15                        | \$155,354.42            |
|                                    | 96                 | 8                         | \$169,230.72            |
|                                    | 97                 | 6                         | \$252,753.98            |
|                                    | 98                 | 11                        | \$330,767.41            |
|                                    | 99                 | 16                        | \$379,430.00            |
|                                    | 00                 | 11                        | \$276,185.00            |
|                                    | 01                 | 7                         | \$320,939.00            |
|                                    | 02                 | 5                         | \$141,222.00            |
|                                    | 03                 | 7                         | \$327,930.00            |
|                                    | 04                 | 2                         | \$133,892.09            |
|                                    | 05                 | 6                         | \$109,965.80            |

| Type of Grant                        | Fiscal Year | Number of Grantees | Total \$ Granted      |
|--------------------------------------|-------------|--------------------|-----------------------|
|                                      | 06          | 3                  | \$25,302.00           |
|                                      | 07          | 4                  | \$91,390.80           |
|                                      | 08          | 2                  | \$278,792.40          |
|                                      | 09          | 2                  | \$15,552.00           |
|                                      | 10          | 4                  | \$169,900.00          |
|                                      | 11          | 1                  | \$63,000.00           |
|                                      | 12          | 2                  | \$100,748.00          |
|                                      | 13          | 5                  | \$66,783.00           |
| <i>Totals for HHW</i>                |             | <i>130</i>         | <i>\$3,709,138.62</i> |
| <b>Agricultural Waste Pesticide</b>  | 96          | 3                  | \$87,627.76           |
|                                      | 97          | 4                  | \$137,837.75          |
|                                      | 98          | 4                  | \$46,779.59           |
|                                      | 99          | 5                  | \$85,883.00           |
|                                      | 00          | 0                  | \$0.00                |
|                                      | 01-13       | 0                  | \$0.00                |
| <i>Totals for Ag Waste</i>           |             | <i>16</i>          | <i>\$358,128.10</i>   |
| <b>Small Quantity Generator</b>      | 96          | 2                  | \$61,100.00           |
|                                      | 97          | 0                  | \$0.00                |
|                                      | 98          | 2                  | \$74,000.00           |
|                                      | 99          | 0                  | \$0.00                |
|                                      | 00          | 1                  | \$19,700.00           |
|                                      | 01-13       | 0                  | \$0.00                |
| <i>Totals for SQG</i>                |             | <i>5</i>           | <i>\$154,800.00</i>   |
| <b>Plan Implementation Round #1</b>  | 96          | 17                 | \$908,590.00          |
| <b>Plan Implementation Round #2</b>  | 97          | 22                 | \$920,872.50          |
| <b>Plan Implementation Round #3</b>  | 97          | 14                 | \$721,020.00          |
| <b>Plan Implementation Round #4</b>  | 98          | 24                 | \$1,269,750.50        |
| <b>Plan Implementation Round #5</b>  | 98          | 29                 | \$749,980.00          |
| <b>Plan Implementation Round #6</b>  | 99          | 22                 | \$1,000,122.00        |
| <b>Plan Implementation Round #7</b>  | 99          | 34                 | \$1,106,613.00        |
| <b>Plan Implementation Round #8</b>  | 00          | 21                 | \$1,017,068.00        |
| <b>Plan Implementation Round #9</b>  | 01          | 39                 | \$1,336,830.00        |
| <b>Plan Implementation Round #10</b> | 02          | 30                 | \$1,268,917.70        |

| Type of Grant                         | Fiscal Year | Number of Grantees | Total \$ Granted       |
|---------------------------------------|-------------|--------------------|------------------------|
| Plan Implementation Round #11         | 03          | 37                 | \$1,550,247.25         |
| Plan Implementation Round #12         | 04          | 25                 | \$1,010,169.00         |
| Plan Implementation Round #13         | 05          | 26                 | \$999,652.80           |
| Plan Implementation Round #14         | 06          | 19                 | \$1,037,273.80         |
| Plan Implementation Round #15         | 07          | 15                 | \$826,471.68           |
| Plan Implementation Round #16         | 08          | 8                  | \$1,279,944.96         |
| Plan Implementation                   | 09          | 35                 | \$100,902.48           |
| Plan Implementation                   | 10          | 20                 | \$229,671.27           |
| Plan Implementation                   | 11          | 35                 | \$106,815.20           |
| Plan Implementation                   | 12          | 26                 | \$68,702.00            |
| Plan Implementation                   | 13          | 26                 | \$78,861.75            |
| <i>Totals for Plan Implementation</i> |             | 524                | \$17,588,475.89        |
|                                       |             |                    |                        |
| <b>GRAND TOTALS</b>                   |             | <b>734</b>         | <b>\$26,076,574.36</b> |

**DISTRIBUTION OF GRANT MONEY AWARDED**  
**(BY FUND)**  
**FY 93 - 13**  
*(Does not include waste tire program)*

| Fiscal Year   | Total Grant<br>\$\$ Awarded | Solid Waste<br>Fee Fund | State Water<br>Plan Fund | TSD Fee<br>Fund     |
|---------------|-----------------------------|-------------------------|--------------------------|---------------------|
| 93            | \$150,000.00                | -----                   | \$150,000.00             | -----               |
| 94            | \$3,270,106.92              | \$3,120,106.92          | \$150,000.00             | -----               |
| 95            | \$631,678.03                | \$476,323.61            | \$150,000.00             | \$5,354.42          |
| 96            | \$1,575,112.54              | \$1,395,612.54          | \$150,000.00             | \$29,500.00         |
| 97            | \$2,185,844.23              | \$2,185,844.23          | -----                    | -----               |
| 98            | \$2,631,784.41              | \$2,594,284.41          | -----                    | \$37,500.00         |
| 99            | \$2,601,248.00              | \$2,541,248.00          | -----                    | \$60,000.00         |
| 00            | \$1,369,785.00              | \$1,309,785.00          | -----                    | \$60,000.00         |
| 01            | \$1,657,769.00              | \$1,597,769.00          | -----                    | \$60,000.00         |
| 02            | \$1,410,139.70              | \$1,350,139.70          | -----                    | \$60,000.00         |
| 03            | \$1,878,177.25              | \$1,818,177.25          | -----                    | \$60,000.00         |
| 04            | \$1,144,061.09              | \$1,097,672.24          | -----                    | \$46,388.85         |
| 05            | \$1,109,624.60              | \$1,080,586.25          | -----                    | \$29,038.35         |
| 06            | \$1,062,575.80              | \$1,037,273.80          | -----                    | \$25,302.00         |
| 07            | \$917,862.48                | \$886,691.75            | -----                    | \$31,170.73         |
| 08            | \$1,558,737.36              | \$1,524,189.54          | -----                    | \$34,547.82         |
| 09            | \$100,902.48                | \$100,902.48            | -----                    | -----               |
| 10            | \$399,571.27                | \$399,571.27            | -----                    | -----               |
| 11            | \$169,815.20                | \$169,815.20            | -----                    | -----               |
| 12            | \$169,450.00                | \$169,450.00            | -----                    | -----               |
| 13            | \$144,644.75                | \$144,644.75            | -----                    | -----               |
| <b>TOTALS</b> | <b>\$26,139,070.11</b>      | <b>\$26,139,070.11</b>  | <b>\$600,000.00</b>      | <b>\$538,802.17</b> |

# Appendix D

## Annual Grant Awards from Solid Waste Fee Fund

SFY 2013



**GRANT AWARDS FROM THE SOLID WASTE FEE FUND**  
(By State Fiscal Year)

| Fiscal Year | Grant Program                            | Amount         | Total for Fiscal Year |
|-------------|--|----------------|-----------------------|
| 93          |  |                | \$0.00                |
| 94          | Solid Waste Planning Grants              | \$3,120,106.92 | \$3,120,106.92        |
| 95          | Solid Waste Planning Grants              | \$476,323.61   | \$476,323.61          |
| 96          | Solid Waste Planning Grants              | \$72,000.00    |                       |
|             | Solid Waste Base Grants                  | \$276,564.06   |                       |
|             | Household Hazardous Waste                | \$42,230.72    |                       |
|             | Agricultural Waste Pesticide             | \$35,127.76    |                       |
|             | Small Quantity Generator                 | \$61,100.00    |                       |
|             | Competitive Plan Implementation Round 1  | \$908,590.00   | \$1,395,612.54        |
| 97          | Solid Waste Planning                     | \$153,360.00   |                       |
|             | Household Hazardous Waste                | \$252,753.98   |                       |
|             | Agricultural Waste Pesticide             | \$137,837.75   |                       |
|             | Competitive Plan Implementation Round 2  | \$920,872.50   |                       |
|             | Competitive Plan Implementation Round 3  | \$721,020.00   | \$2,185,844.23        |
| 98          | Solid Waste Management Planning          | \$160,506.91   |                       |
|             | Household Hazardous Waste                | \$303,957.33   |                       |
|             | Agricultural Waste Pesticide             | \$36,089.67    |                       |
|             | Small Quantity Generator                 | \$74,000.00    |                       |
|             | Competitive Plan Implementation Round 4  | \$1,269,750.50 |                       |
|             | Competitive Plan Implementation Round 5  | \$749,980.00   | \$2,594,284.41        |
| 99          | Solid Waste Management Planning          | \$29,200.00    |                       |
|             | Household Hazardous Waste                | \$319,430.00   |                       |
|             | Agricultural Waste Pesticide             | \$85,883.00    |                       |
|             | Small Quantity Generator                 | \$0.00         |                       |
|             | Competitive Plan Implementation Round 6  | \$1,000,122.00 |                       |
|             | Competitive Plan Implementation Round 7  | \$1,106,613.00 | \$2,541,248.00        |
| 00          | Solid Waste Management Planning          | \$56,832.00    |                       |
|             | Household Hazardous Waste                | \$216,185.00   |                       |
|             | Agricultural Waste Pesticide             | \$0.00         |                       |
|             | Small Quantity Generator                 | \$19,700.00    |                       |
|             | Competitive Plan Implementation Round 8  | \$1,017,068.00 | \$1,309,785.00        |
| 01          | Solid Waste Management Planning          | \$0.00         |                       |
|             | Household Hazardous Waste                | \$260,939.00   |                       |
|             | Agricultural Waste Pesticide             | \$0.00         |                       |
|             | Small Quantity Generator                 | \$0.00         |                       |
|             | Competitive Plan Implementation Round #9 | \$1,336,830.00 | \$1,597,769.00        |

| Fiscal Year | Grant Program                             | Amount         | Total for Fiscal Year |
|-------------|---|----------------|-----------------------|
| 02          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$141,221.49   |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #10 | \$1,268,917.70 | \$1,410,139.19        |
| 03          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$267,930.00   |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #11 | \$1,550,247.25 | \$1,818,177.25        |
| 04          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$87,504.08    |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #12 | \$1,010,169.00 | \$1,097,673.09        |
| 05          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$80,933.45    |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #13 | \$999,652.80   | \$1,080,586.25        |
| 06          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$0.00         |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #14 | \$1,037,273.80 | \$1,037,273.80        |
| 07          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$60,220.07    |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #15 | \$826,471.68   | \$886,691.75          |
| 08          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$244,244.58   |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |
|             | Small Quantity Generator                  | \$0.00         |                       |
|             | Competitive Plan Implementation Round #15 | \$1,279,944.96 | \$1,524,189.54        |
| 09          | Solid Waste Management Planning           | \$0.00         |                       |
|             | Household Hazardous Waste                 | \$15,552.00    |                       |
|             | Agricultural Waste Pesticide              | \$0.00         |                       |

| Fiscal Year   | Grant Program                   | Amount       | Total for Fiscal Year  |
|---|---------------------------------|--------------|------------------------|
|   | Small Quantity Generator        | \$0.00       |                        |
|   | Competitive Plan Implementation | \$100,902.48 | \$116,454.48           |
| 10  | Solid Waste Management Planning | \$0.00       |                        |
|   | Household Hazardous Waste       | \$169,900.00 |                        |
|   | Agricultural Waste Pesticide    | \$0.00       |                        |
|   | Small Quantity Generator        | \$0.00       |                        |
|   | Competitive Plan Implementation | \$229,671.27 | \$399,571.27           |
| 11  | Solid Waste Management Planning | \$0.00       |                        |
|   | Household Hazardous Waste       | \$63,000.00  |                        |
|   | Agricultural Waste Pesticide    | \$0.00       |                        |
|   | Small Quantity Generator        | \$0.00       |                        |
|   | Competitive Plan Implementation | \$106,815.20 | \$169,815.20           |
| 12  | Solid Waste Management Planning | \$0.00       |                        |
|   | Household Hazardous Waste       | \$112,073.00 |                        |
|   | Agricultural Waste Pesticide    | \$0.00       |                        |
|   | Small Quantity Generator        | \$0.00       |                        |
|   | Competitive Plan Implementation | \$68,702.00  | \$180,775.00           |
| 13  | Solid Waste Management Planning | \$0.00       |                        |
|   | Household Hazardous Waste       | \$66,783.00  |                        |
|   | Agricultural Waste Pesticide    | \$0.00       |                        |
|   | Small Quantity Generator        | \$0.00       |                        |
|   | Competitive Plan Implementation | \$78,861.75  | \$180,775.00           |
| <b>TOTAL SOLID WASTE TIPPING FEE FUNDS USED TOWARDS GRANTS:</b> |                                 |              | <b>\$25,087,965.28</b> |



# Appendix E

## Summary of Old City and County Dump Clean-Up Contract Expenditures

SFY 2013



**Summary of Old City and County  
Dump Clean-up Contract Expenditures**

| SFY  | Historical<br>Expenditures |
|------|----------------------------|
| 2002 | \$230,252                  |
| 2003 | \$254,775                  |
| 2004 | \$171,232                  |
| 2005 | \$290,189                  |
| 2006 | \$295,101                  |
| 2007 | \$185,212                  |
| 2008 | \$294,607                  |
| 2009 | \$225,317                  |
| 2010 | \$144,445                  |
| 2011 | \$105,772                  |
| 2012 | \$165,621                  |
| 2013 | \$153,876                  |

**SFY 2013 Contract Sites**

| County        | City            | Contract<br>Amount  |
|---------------|-----------------|---------------------|
| Nemaha County | City of Bern    | \$15,000.00         |
| Saline        | City of Falun   | \$5,046.89          |
| Allen         | City of Elsmore | \$40,400.00         |
| Barber        | City of Isabel  | \$61,805.40         |
| Bourbon       | Bourbon SFL     | \$11,900.00         |
| Lyon          | City of Allen   | \$14,724.09         |
| Harvey        | City of Burrton | \$5,000.00          |
| <b>Total</b>  |                 | <b>\$153,876.38</b> |



# Appendix F

## Summary of Illegal Dump Program Contract Expenditures

SFY 2013



## Summary of Illegal Dump Program Contract Expenditures

| SFY  | Historical<br>Expenditures |
|------|----------------------------|
| 2001 | \$22,312.09                |
| 2002 | \$134,946.81               |
| 2003 | \$118,487.44               |
| 2004 | \$127,811.30               |
| 2005 | \$265,063.11               |
| 2006 | \$44,061.34                |
| 2007 | \$154,372.44               |
| 2008 | \$211,412.47               |
| 2009 | \$66,044.43                |
| 2010 | \$80,061.89                |
| 2011 | \$75,421.78                |
| 2012 | \$48,960.57                |
| 2013 | \$50,731.30                |

### SFY 2013 Contract Sites

| City/County               | Contract Amt       |
|---------------------------|--------------------|
| Randolph                  | \$1,246.83         |
| Stafford                  | \$8,188.05         |
| Finney County             | \$5,010.01         |
| Franklin County           | \$5,459.36         |
| Hill City Site #5         | \$1,246.83         |
| City of Topeka            | \$10,000.00        |
| Ford County Site #2       | \$420.74           |
| Shawnee County            | \$696.61           |
| Shawnee County Site #2    | \$1,380.17         |
| Medicine Lodge            | \$3,320.69         |
| Cloud County              | \$223.88           |
| City of Pittsburg         | \$1,950.00         |
| City of Pittsburg Site #3 | \$2,925.00         |
| City of Severy            | \$3,000.00         |
| City of Louisville        | \$5,663.13         |
| <b>Total</b>              | <b>\$50,731.30</b> |



# Appendix G

## Solid Waste Management Fund Department Summary

SFY 2013



## Solid Waste Management Fund Department Summary

Expenditures and Encumbrances SFY 05-13  
Solid Waste Management Fund #2271

|                                      | <b>FY2008</b>    | <b>FY 2009</b>   | <b>FY 2010</b>   | <b>FY 2011</b>   | <b>FY 2012</b>   | <b>FY 2013</b>   |
|--------------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| <b>TOTAL SALARIES AND WAGES</b>      | <b>2,453,383</b> | <b>2,494,053</b> | <b>2,703,304</b> | <b>2,805,768</b> | <b>2,779,293</b> | <b>2,825,578</b> |
| Communication                        | 71,920           | 76,820           | 65,960           | 78,879           | 66,050           | 62,985           |
| Freight and Express                  | 172              | 1,432            | 171              | 448              | 46               | 289              |
| Printing and Advertising             | 38,883           | 21,997           | 25,871           | 23,891           | 19,457           | 10,147           |
| Rents                                | 19,741           | 9,849            | 16,694           | 15,878           | 17,658           | 44,058           |
| Repairing and Servicing              | 8,416            | 14,275           | 11,537           | 10,470           | 8,737            | 5,685            |
| Travel and Subsistence               | 100,378          | 85,685           | 73,289           | 100,882          | 55,572           | 48,972           |
| Fees-Other Services                  | 21,816           | 27,962           | 9,294            | 36,467           | 39,206           | 49,205           |
| Fees-Professional Services           | 692,149          | 1,273,367        | 1,117,737        | 496,543          | 289,529          | 167,936          |
| Utilities                            | 0                | 0                | 0                | 98               | 45               | 0                |
| Other Contractual Services           | 13,569           | 13,878           | 15,453           | 11,474           | 12,097           | 8,926            |
| <b>TOTAL CONTRACTUAL SERVICES</b>    | <b>967,044</b>   | <b>1,525,265</b> | <b>1,336,006</b> | <b>775,030</b>   | <b>508,397</b>   | <b>398,202</b>   |
| Clothing                             | 1,932            | 1,286            | 449              | 483              | 757              | 1,155            |
| Food for Human Consumption           | 0                | 399              | 377              | 683              | 2,351            | 2,814            |
| Maintenance Materials Supplies Parts | 67               | 467              | 518              | 212              | 286              | 323              |
| Motor Vehicle Parts Supplies         | 25,225           | 21,138           | 21,309           | 214              | 35,115           | 29,398           |
| Professional and Scientific Supplies | 27,211           | 17,690           | 12,298           | 20,706           | 21,572           | 20,723           |
| Stationary and Office Supplies       | 31,148           | 37,313           | 23,630           | 20,161           | 24,359           | 32,652           |
| Scientific Research Supplies         | 0                | 0                | 0                | 0                | 0                | 0                |
| Other Supplies Materials Parts       | 24,474           | 14,271           | 11,599           | 15,393           | 4,297            | 28,993           |
| <b>TOTAL COMMODITIES</b>             | <b>110,057</b>   | <b>92,564</b>    | <b>70,180</b>    | <b>57,852</b>    | <b>88,737</b>    | <b>116,058</b>   |
| Capital Outlay                       | 47,212           | 38,669           | 27,099           | 29,358           | 19,075           | 14,026           |
| <b>TOTAL CAPITAL OUTLAY</b>          | <b>47,212</b>    | <b>38,669</b>    | <b>27,099</b>    | <b>29,358</b>    | <b>19,075</b>    | <b>14,026</b>    |
| <b>SUBTOTAL STATE OPERATIONS</b>     | <b>3,577,696</b> | <b>4,150,551</b> | <b>4,136,589</b> | <b>3,668,008</b> | <b>3,395,502</b> | <b>3,353,864</b> |
| Federal Aid Payments                 | 0                | 0                | 0                | 0                | 0                | 0                |
| State Aid Payments                   | 1,630,493        | 222,043          | 554,804          | 237,972          | 348,343          | 609,459          |
| <b>TOTAL AID TO LOCAL UNITS</b>      | <b>1,630,493</b> | <b>222,043</b>   | <b>554,804</b>   | <b>237,972</b>   | <b>348,343</b>   | <b>609,459</b>   |
| Non Reportables                      | 0                | 0                | 0                | 0                | 0                | 0                |
| <b>TOTAL EXPENDITURES</b>            | <b>5,208,189</b> | <b>4,372,594</b> | <b>4,691,393</b> | <b>3,905,980</b> | <b>3,743,845</b> | <b>3,963,323</b> |
| Indirects Earned                     | 631,488          | 937,763          | 884,851          | 891,737          | 840,293          | 849,408          |